

**BEFORE THE  
PUBLIC SERVICE COMMISSION OF  
SOUTH CAROLINA**

**DOCKET NO. 2022-1-E**

In the Matter of	)	
Annual Review of Base Rates for Increase in	)	<b>DIRECT TESTIMONY OF</b>
Fuel Costs for Duke Energy Progress, LLC	)	<b>KEVIN HOUSTON FOR</b>
	)	<b>DUKE ENERGY PROGRESS, LLC</b>
	)	

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1   **Q.     PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2   A.     My name is Kevin Y. Houston and my business address is 526 South Church Street, Charlotte,  
3         North Carolina.

4   **Q.     BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5   A.     I am the Director of Nuclear Fuel Management and Design for Duke Energy Progress, LLC  
6         ("DEP" or the "Company") and Duke Energy Carolinas, LLC ("DEC").

7   **Q.     WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEP?**

8   A.     I am responsible for nuclear fuel procurement, spent fuel management and dry storage, and  
9         reactor core design for the nuclear units owned and operated by DEC and DEP.

10  **Q.     PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**  
11  **PROFESSIONAL EXPERIENCE.**

12  A.     I graduated from the University of Florida with a Bachelor of Science degree in Nuclear  
13         Engineering, and from North Carolina State University with a Master's degree in Nuclear  
14         Engineering. I began my career with the Company in 1992 as an engineer and worked in  
15         Duke Energy's nuclear design group where I performed nuclear physics roles related to reload  
16         licensing analyses, reactivity predictions, and special neutronics projects. I transitioned from  
17         technical roles to fuel fabrication and enrichment procurement in 1999 and assumed  
18         managerial responsibility for purchasing uranium, conversion services, enrichment services,  
19         and fuel fabrication services in 2012. I assumed responsibility for the spent fuel management  
20         and dry fuel storage functions in 2018. I assumed my current role in March 2022, where I  
21         oversee all of the fuel supply and storage and reactor core design functions for DEC and DEP.

1 I served as Chairman of the Nuclear Energy Institute's Utility Fuel Committee, an  
2 association aimed at improving the economics and reliability of nuclear fuel supply and use.

3 I became a registered professional engineer in the state of North Carolina in 2003.

4 **Q. HAVE YOU TESTIFIED BEFORE THIS COMMISSION IN ANY PRIOR**  
5 **PROCEEDINGS?**

6 A. Yes, I testified in DEP's 2018 fuel costs proceeding in Docket No. 2018-1-E, DEP's 2019 fuel  
7 costs proceeding in Docket No. 2019-1-E, DEP's 2020 fuel costs proceeding in Docket No.  
8 2020-1-E, and DEP's 2021 fuel costs proceeding in Docket No. 2021-1-E.

9 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

10 A. The purpose of my testimony is to (1) provide information regarding DEP's nuclear fuel  
11 purchasing practices; (2) provide costs for the March 1, 2021 through February 28, 2022  
12 review period ("review period"); and (3) describe changes forthcoming for the July 1, 2022  
13 through June 30, 2023 billing period ("billing period").

14 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE EXHIBITS**  
15 **PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER YOUR**  
16 **SUPERVISION?**

17 A. Yes. These exhibits were prepared at my direction and under my supervision, and consist of  
18 Houston Exhibit 1, which is a Graphical Representation of the Nuclear Fuel Cycle, and  
19 Houston Exhibit 2, which sets forth the Company's Nuclear Fuel Procurement Practices.

20 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR FUEL.**

21 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from an ore to a  
22 ceramic fuel pellet. This process is commonly broken into four distinct industrial stages: (1)

1 mining and milling; (2) conversion; (3) enrichment; and (4) fabrication. This process is  
2 illustrated graphically in Houston Exhibit 1.

3 Uranium is often mined by either surface (i.e., open cut) or underground mining  
4 techniques, depending on the depth of the ore deposit. The ore is then sent to a mill where it  
5 is crushed and ground-up before the uranium is extracted by leaching, the process in which  
6 either a strong acid or alkaline solution is used to dissolve the uranium. Once dried, the  
7 uranium oxide (“U<sub>3</sub>O<sub>8</sub>”) concentrate – often referred to as yellowcake – is packed in drums  
8 for transport to a conversion facility. Alternatively, uranium may be mined by in situ leach  
9 (“ISL”) in which oxygenated groundwater is circulated through a very porous ore body to  
10 dissolve the uranium and bring it to the surface. ISL may also use slightly acidic or alkaline  
11 solutions to keep the uranium in solution. The uranium is then recovered from the solution in  
12 a mill to produce U<sub>3</sub>O<sub>8</sub>.

13 After milling, the U<sub>3</sub>O<sub>8</sub> must be chemically converted into uranium hexafluoride  
14 (“UF<sub>6</sub>”). This intermediate stage is known as conversion and produces the feedstock required  
15 in the isotopic separation process.

16 Naturally occurring uranium primarily consists of two isotopes, 0.7% Uranium-235  
17 (“U-235”) and 99.3% Uranium-238. Most of this country’s nuclear reactors (including those  
18 of the Company) require U-235 concentrations in the 3-5% range to operate a complete cycle  
19 of 18 to 24 months between refueling outages. The process of increasing the concentration  
20 of U-235 is known as enrichment. Gas centrifuge is the primary technology used by the  
21 commercial enrichment suppliers. This process first applies heat to the UF<sub>6</sub> to create a gas.  
22 Then, using the mass differences between the uranium isotopes, the natural uranium is

1 separated into two gas streams, one being enriched to the desired level of U-235, known as  
2 low enriched uranium, and the other being depleted in U-235, known as tails.

3 Once the  $UF_6$  is enriched to the desired level, it is converted to uranium dioxide  
4 powder and formed into pellets. This process and subsequent steps of inserting the fuel pellets  
5 into fuel rods and bundling the rods into fuel assemblies for use in nuclear reactors is referred  
6 to as fabrication.

7 **Q. PLEASE PROVIDE A SUMMARY OF DEP'S NUCLEAR FUEL PROCUREMENT**  
8 **PRACTICES.**

9 A. As set forth in Houston Exhibit 2, DEP's nuclear fuel procurement practices involve  
10 computing near and long-term consumption forecasts, establishing nuclear system inventory  
11 levels, projecting required annual fuel purchases, requesting proposals from qualified  
12 suppliers, negotiating a portfolio of long-term contracts from diverse sources of supply, and  
13 monitoring deliveries against contract commitments.

14 For uranium concentrates, conversion, and enrichment services, long-term contracts  
15 are used extensively in the industry to cover forward requirements and ensure security of  
16 supply. Throughout the industry, the initial delivery under new long-term contracts  
17 commonly occurs several years after contract execution. DEP relies extensively on long-term  
18 contracts to cover the largest portion of its forward requirements. By staggering long-term  
19 contracts over time for these components of the nuclear fuel cycle, DEP's purchases within a  
20 given year consist of a blend of contract prices negotiated at many different periods in the  
21 markets, which has the effect of smoothing out DEP's exposure to price volatility.  
22 Diversifying fuel suppliers reduces DEP's exposure to possible disruptions from any single  
23 source of supply. Due to the technical complexities of changing fabrication services suppliers,

1 DEP generally sources these services to a single domestic supplier on a plant-by-plant basis  
2 using multi-year contracts.

3 **Q. PLEASE DESCRIBE DEP'S DELIVERED COST OF NUCLEAR FUEL DURING**  
4 **THE REVIEW PERIOD.**

5 A. Staggering long-term contracts over time for each of the components of the nuclear fuel cycle  
6 means DEP's purchases within a given year consist of a blend of contract prices negotiated at  
7 many different periods in the markets. DEP mitigates the impact of market volatility on the  
8 portfolio of supply contracts by using a mixture of pricing mechanisms. Consistent with its  
9 portfolio approach to contracting, DEP entered into several long-term contracts during the  
10 review period.

11 DEP's portfolio of diversified contract pricing yielded an average unit cost of \$41.95  
12 per pound for uranium concentrates during the review period, representing a decrease of 1%  
13 per pound from the prior review period.

14 A majority of DEP's enrichment purchases during the review period were delivered  
15 under long-term contracts negotiated prior to the review period. The staggered portfolio  
16 approach has the effect of smoothing out DEP's exposure to price volatility. The average unit  
17 cost of DEP's purchases of enrichment services during the review period increased 49% to  
18 \$143.99 per Separative Work Unit.

19 Delivered costs for fabrication and conversion services have a limited impact on the  
20 overall fuel expense rate given that the dollar amounts for these purchases represent a  
21 substantially smaller percentage – 18% and 6%, respectively, for the fuel batches recently  
22 loaded into DEP's reactors – of DEP's total direct fuel cost relative to uranium concentrates  
23 or enrichment, which are 44% and 32%, respectively.

1 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN NUCLEAR FUEL MARKET**  
2 **CONDITIONS.**

3 A. Prices in the uranium concentrate markets have increased due to production cutbacks and  
4 activity from financial investors. Industry consultants believe that recent production cutbacks  
5 have been warranted due to the previously existing oversupply conditions and that market  
6 prices need to further increase in the longer term to provide the economic incentive for the  
7 exploration, mine construction, and production necessary to support future industry uranium  
8 requirements.

9           Market prices for conversion services have recently stabilized primarily due to an  
10 increase in the new facility in France as well as the announced restart of the U.S. facility.  
11 Market prices for enrichment services have recently increased primarily due to a reduction in  
12 available inventory supplies. Fabrication is not a service for which prices are published;  
13 however, industry consultants expect fabrication prices will continue to generally trend  
14 upward.

15 **Q. WHAT CHANGES DO YOU SEE IN DEP'S NUCLEAR FUEL COST IN THE**  
16 **BILLING PERIOD?**

17 A. Because fuel is typically expensed over two to three operating cycles (roughly three to six  
18 years), DEP's nuclear fuel expense in the upcoming billing period will be determined by the  
19 cost of fuel assemblies loaded into the reactors during the review period, as well as prior  
20 periods. The fuel residing in the reactors during the billing period will have been obtained  
21 under historical contracts negotiated in various market conditions. Each of these contracts  
22 contribute to a portion of the uranium, conversion, enrichment, and fabrication costs reflected  
23 in the total fuel expense.

1           The average fuel expense is expected to remain relatively flat, from 0.592 cents per  
2           kWh incurred in the review period, to approximately 0.593 cents per kWh in the billing period.

3   **Q.   WHAT STEPS IS DEP TAKING TO PROVIDE STABILITY IN ITS NUCLEAR**  
4   **FUEL COSTS AND TO MITIGATE PRICE INCREASES IN THE VARIOUS**  
5   **COMPONENTS OF NUCLEAR FUEL?**

6   A.   As I discussed earlier and as described in Houston Exhibit 2, for uranium concentrates,  
7       conversion, and enrichment services, DEP relies extensively on staggered long-term contracts  
8       to cover the largest portion of its forward requirements. By staggering long-term contracts  
9       over time and incorporating a range of pricing mechanisms, DEP's purchases within a given  
10      year consist of a blend of contract prices negotiated at many different periods in the markets,  
11      which has the effect of smoothing out DEP's exposure to price volatility.

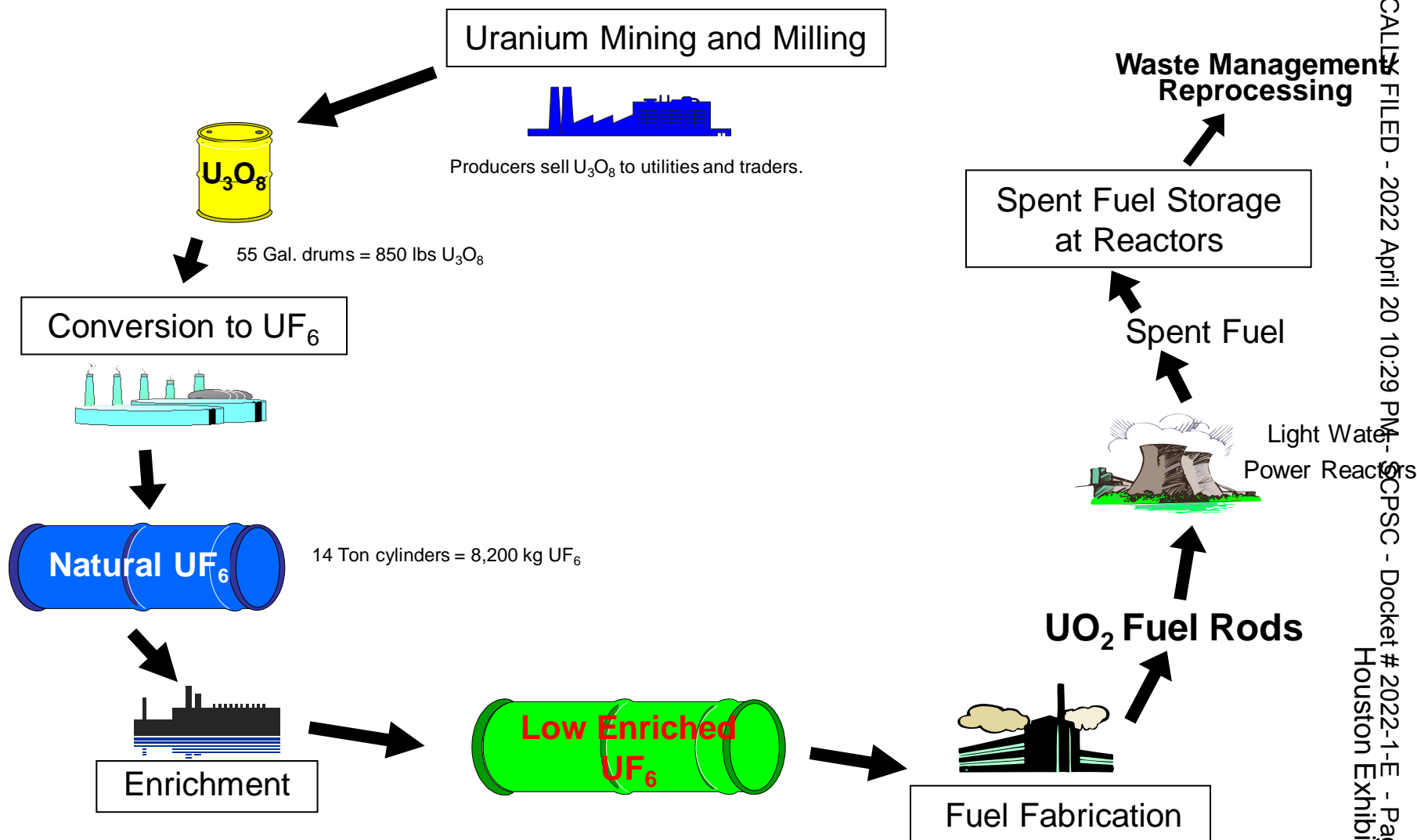
12           Although costs of certain components of nuclear fuel are expected to increase in future  
13      years, nuclear fuel costs on a cents per kWh basis will likely continue to be a fraction of the  
14      cents per kWh cost of fossil fuel. Therefore, customers will continue to benefit from DEP's  
15      diverse generation mix and the strong performance of its nuclear fleet through lower fuel costs  
16      than would otherwise result absent the significant contribution of nuclear generation to  
17      meeting customers' demands.

18   **Q.   DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

19   A.   Yes, it does.



# The Nuclear Fuel Cycle



**Houston Exhibit 2****Duke Energy Progress, LLC Nuclear Fuel Procurement Practices**

The Company's nuclear fuel procurement practices are summarized below:

- Near and long-term consumption forecasts are computed based on factors such as: nuclear system operational projections given fleet outage/maintenance schedules, adequate fuel cycle design margins to key safety licensing limitations, and economic tradeoffs between required volumes of uranium and enrichment necessary to produce the required volume of enriched uranium.
- Nuclear system inventory targets are determined and designed to provide: reliability, insulation from market volatility, and sensitivity to evolving market conditions. Inventories are monitored on an ongoing basis.
- On an ongoing basis, existing purchase commitments are compared with consumption and inventory requirements to ascertain additional needs.
- Qualified suppliers are invited to make proposals to satisfy additional or future contract needs.
- Contracts are awarded based on the most attractive evaluated offer, considering factors such as price, reliability, flexibility and supply source diversification/portfolio security of supply.
- For uranium concentrates, conversion and enrichment services, long term supply contracts are relied upon to fulfill the largest portion of forward requirements. By staggering long-term contracts over time, the Company's purchases within a given year consist of a blend of contract prices negotiated at many different periods in the markets, which has the effect of smoothing out the Company's exposure to price volatility. Due to the technical complexities of changing suppliers, fabrication services are generally sourced to a single domestic supplier on a plant-by-plant basis using multi-year contracts.
- Spot market opportunities are evaluated from time to time to supplement long-term contract supplies as appropriate based on comparison to other supply options.
- Delivered volumes of nuclear fuel products and services are monitored against contract commitments. The quality and volume of deliveries are confirmed by the delivery facility to which the Company has instructed delivery. Payments for such delivered volumes are made after the Company's receipt of such delivery facility confirmations.